

MICROFILM DIVIDER

OMB/RECORDS MANAGEMENT DIVISION

SFN 2053 (2/85) 5M



ROLL NUMBER

DESCRIPTION

2187

2007 SENATE HUMAN SERVICES

SB 2187

2007 SENATE STANDING COMMITTEE MINUTES

Bill/Resolution No. SB 2187

Senate Human Services Committee

Check here for Conference Committee

Hearing Date: 1-16-07

Recorder Job Number: 1182

Committee Clerk Signature

Mary K Monson

Minutes:

Senator J. Lee, Chairman, opened the hearing on SB 2187 to provide an appropriation for providing funding to emergency shelter programs and for providing funding for planning administrative costs associated with the housing and urban development's continuum of care homeless assistance program.

Senator Rich Wardner (Dist. #37) introduced and testified in favor of SB 2187 which comes from ND coalition for homeless people. In ND when we talk about homeless people we are talking about people who are down and out and are looking for a way to get back into the mainstream of society.

Senator Warner asked if there is an FTE associated with this money.

Sen. Wardner said not really. It would be money that would be distributed out to the current infrastructure so these people can get the job done.

Senator Warner then asked if this leverages more money coming in from the federal government.

Sen. Wardner didn't think it does. It's money that we supplement the federal money.

Senator Dever asked if we are basically talking about providing grants to non profits.

Sen. Wardner said yes.

Senator Dever asked if this is something the department of commerce does to any extent now. Do they have a procedure in place to do that?

Sen. Wardner replied that there are federal monies that come and flow through to the community actions currently and so it would be the appropriate place to put this. They understand what's going on.

Senator J. Lee wanted to know why it is the department of commerce. It seems like an odd place for it.

Sen. Wardner wasn't sure why it comes through the department of commerce but that's the way the money funnels through and it always has.

Senator Heckaman asked if this is new money. How has it been funded before?

Sen. Wardner says there is a little state money in there but it has been frozen to about \$20,000 per year. This would add to that.

Senator Mathern (Dist. # 11) testified in support of SB 2187. (Attachment #1)

Representative Clark Williams (Dist. #25) spoke in favor of SB 2187. Homelessness is a growing problem. There is a misconception that homelessness is a result of laziness, indigence, or whatever. It is a social problem and it is our problem. He gave an example of what can happen if there is willingness to make a difference.

Representative Dawn Charging (Dist. #4) testified in favor of SB 2186. Homelessness is quite prevalent in her district. These are people who simply cannot find housing. In her area there has been an economic boom so the upper grade housing is full. The other end there isn't enough of it. There is this meridian of folks that don't have anywhere to go. She told how, in the Indian community, nobody is turned out. Those without homes will live with relatives and there are many families with 11-16 living in a two bedroom home because they have nowhere else to go.

Senator Warner said the perception is that homelessness is an urban problem and there is a tremendous amount of homelessness in a rural area. It just takes a different form.

Rep. Charging followed with a couple of stories of homelessness. She is shocked to find out how many youth are homeless.

Senator J. Lee followed up with a story of a young homeless person.

Mary Magnusson (ND Coalition for Homeless People, Inc.) testified in support of SB 2187.

(Attachment #2)

Senator Heckaman asked how the funding will be distributed – on need basis or on regional basis.

Ms. Magnusson said there are two types of funding. The emergency shelter grant funding is distributed by the dept. of commerce division of community services. The ESG money is distributed with a formula grant according to regulations of division of community services.

The federal money that comes in from the CoC program is a competitive grant and is dispersed among the projects that are given with the grant during the process. These projects are prioritized according to need within the community.

Senator Dever asked about the school district program and told about a person whose job it is to locate homeless kids and get them to school. There is a lack of funding to do what is needed to get these kids to school. Is there any way this could impact that.

Ms. Magnusson said it possibly could in a roundabout way. She talked about emergency grants.

Karen Hilfer (Community Services Block Grant Coordinator for the Region VIII CAP) testified at the request of the ND Coalition for Homeless People in support of SB 2187. (Attachment #3)

She commented that the Williston facility is seeing a slight increase because of the oil fields

and the cost of rent is sky rocketing. It's becoming more difficult for the low and even moderate people to find a place to live.

Senator Dever asked about people being provided five weeks of shelter.

Ms. Hilfer replied that they give up to five weeks. They give one week if they just want to settle and have a place to sleep and get cleaned up. If they are willing to work on getting a job and finding housing they will give them the full five weeks. The five weeks could be extended if it is someone who is really making the effort and on that brink.

Judy Green (Executive Director, YWCA Cass Clay) testified in support of SB 2187.

(Attachment #4)

Senator J. Lee asked how their transitional housing started and also about their child care.

Ms. Green stated that their transitions housing started 16 years ago through a private donation. They provide case management, education and employment services, as well as, on site child care for up to 30 children every day.

Susan Martin (Executive Director, Ruth Meiers Hospitality House) spoke in support of SB 2187. (Attachment #5)

Senator J. Lee asked if there is also a shortage of housing for men as well as women.

Ms. Martin replied they have adequate emergency housing for men, but they run into a problem when they try to get them into transitional housing and then into permanent housing.

Senator J. Lee asked if there is any community in the state that has transitional housing for men.

Ms. Magnusson answered that there is transitional housing for men and families. It is very difficult to find for single men.

Stan Stelter (Development Director, Abused Adult Resource Center, Bismarck) testified in support of SB 2187. (Attachment #6)

Senator Pomeroy asked how those in need find the shelters.

Mr. Stelter said there are a variety of ways for them. They have ads in papers, places where people can access their hotline. They get referrals from other agencies.

Senator Dever said the it used to be that people were homeless for one of three reasons, mental health issues, they choose that lifestyle, and 80% of the population was one paycheck away from being in the same situation. Has that changed in the last 25 years with increased domestic violence, divorce, single parent families, etc?

Mr. Stelter said that the homeless they serve are people who didn't ask to be homeless.

Because of violence that is imposed on them and their children, they have to find some place to go. He felt it has changed over the years.

Senator J. Lee pointed out that women seeking service from his and similar facilities don't have a lot of time to plan this. They show up with what is on their backs.

Mr. Stelter said that was usually true. He also pointed out that about 5% of the cases are men that are facing abuse.

Senator J. Lee asked what percentage of the time they find women coming back.

Mr. Stelter answered that nationally a woman will leave seven times before they actually make the break to an independent life.

Cheryl Bergian (ND Human Rights Coalition) spoke in support SB 2187.

There was no opposing or neutral testimony.

The hearing on SB 2187 was closed.

2007 SENATE STANDING COMMITTEE MINUTES

Bill/Resolution No. SB 2187

Senate Human Services Committee

Check here for Conference Committee

Hearing Date: 1-30-07

Recorder Job Number: 2334

Committee Clerk Signature

Mary K Monson

Minutes:

Senator J. Lee, Chairman, opened SB 2187 for discussion.

The committee discussed that the Dept. of Commerce would handle the money. They also discussed where the funding would go and that it is to replace either federal or private dollars.

Senator Warner moved a Do Pass and rerefer to Appropriation.

Second by Senator Erbele. Roll call vote 6-0-0. Carrier is Senator Warner.

Date: 1-30-87

Roll Call Vote #: 1

2007 SENATE STANDING COMMITTEE ROLL CALL VOTES

BILL/RESOLUTION NO. SB 2187

Senate HUMAN SERVICES Committee

Check here for Conference Committee

Legislative Council Amendment Number _____

Action Taken DP / refer to approp.

Motion Made By Sen. Warner Seconded By Sen. Erbele

Senators	Yes	No	Senators	Yes	No
Senator Judy Lee, Chairman			Senator Joan Heckaman		
Senator Robert Erbele, V. Chair			Senator Jim Pomeroy		
Senator Dick Dever			Senator John M. Warner		

Total (Yes) 6 No 0

Absent 0

Floor Assignment Senator Warner

If the vote is on an amendment, briefly indicate intent:

REPORT OF STANDING COMMITTEE

SB 2187: Human Services Committee (Sen. J. Lee, Chairman) recommends DO PASS and BE REREFERRED to the Appropriations Committee (6 YEAS, 0 NAYS, 0 ABSENT AND NOT VOTING). SB 2187 was rereferred to the Appropriations Committee.

2007 SENATE APPROPRIATIONS

SB 2137

2007 SENATE STANDING COMMITTEE MINUTES

Bill/Resolution No. 2187

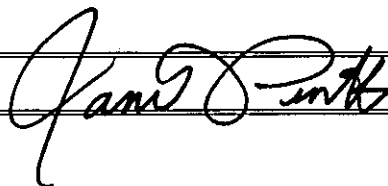
Senate Appropriations Committee

Check here for Conference Committee

Hearing Date: 02/05/07

Recorder Job Number: 2826

Committee Clerk Signature



Minutes:

Chairman Holmberg opened the hearing on SB 2187.

Senator Rich Wardner, District 37, Dickinson, introduced SB 2187 describing the fiscal note attached to it. He indicated the money would be used to help with the homeless. The funds would go through the department of commerce and gets its way to where it needs to go. It would be directed to people who are down on their luck and want to get back into the main stream of society.

Senator Tim Mathern, District 11, Fargo, testified in support of SB 2187 indicating this would be a support mechanism for people down on their luck.

Mary Magnussen, Executive Director, ND Coalition for Homeless People (CoC), distributed written testimony (1) in support of SB 2187, indicating the bills addresses two issues 1) emergency shelter to meet short term needs and 2) supportive housing to meet longer term needs of people who are homeless. Included with her written testimony is a chart of CoC funded projects 2001-05, and Fargo's ten year plan to end homelessness. In addition she discussed the monetary requests.

Karen Hilfer, Community Services Block Grant Coordinator for Region VIII Community Action Partnership (CAP), Dickinson, presented written testimony (2) in support of SB 2187. She discussed the needs in Dickinson for housing homeless.

Cheryl Bergian, Executive Director, North Dakota Human Rights Coalition, presented written testimony (3) in support of SB 2187.

The following four people provided written testimony only in support of SB 2187.

Stan Stelter, Abused Adult Resource Center, Bismarck, presented written testimony (4) in support of SB 2187.

Susan Martin, Executive Director, Ruth Meiers Hospitality House, presented written testimony (5) in support of SB 2187.

Judy Green, Executive Director, YWCA Cass Clay, presented written testimony (6) in support of SB 2187.

Herbert J. Wilson, MD, Bismarck, presented written testimony (7) in support of SB 2187.

Chairman Holmberg closed the hearing on SB 2187.

2007 SENATE STANDING COMMITTEE MINUTES

Bill/Resolution No. 2187

Senate Appropriations Committee

Check here for Conference Committee

Hearing Date: 02-09-07

Recorder Job Number: 3273

Committee Clerk Signature



Minutes:

Chairman Holmberg opened the hearing on SB 2187.

Senator Wardner spoke about the bill reiterating what it was about.

Senator Wardner moved a **DO PASS** on SB 2187. **Senator Krauter** seconded. A roll call vote was taken on SB 2187 resulting in 12 yes, 1 no, and 1 absent. The motion carried and **Senator Warner** will carry the bill.

Chairman Holmberg closed the hearing on SB 2187.

Date: 2/9/07
 Roll Call Vote #: 1

2007 SENATE STANDING COMMITTEE ROLL CALL VOTES
BILL/RESOLUTION NO. 2187

Senate Appropriations Committee

Check here for Conference Committee

Legislative Council Amendment Number _____

Action Taken Do Pass

Motion Made By Wardner Seconded By Krauter

Senators	Yes	No	Senators	Yes	No
Senator Ray Holmberg, Chrm	✓		Senator Aaron Krauter	✓	
Senator Bill Bowman, V Chrm	✓		Senator Elroy N. Lindaas	✓	
Senator Tony Grindberg, V Chrm	✓		Senator Tim Mathern	✓	
Senator Randel Christmann		✓	Senator Larry J. Robinson	✓	
Senator Tom Fischer	✓		Senator Tom Seymour	✓	
Senator Ralph L. Kilzer	✓		Senator Harvey Tallackson		
Senator Karen K. Krebsbach	✓				
Senator Rich Wardner	✓				

Total (Yes) 12 No 1

Absent 1

Floor Assignment Warner HMS

If the vote is on an amendment, briefly indicate intent:

REPORT OF STANDING COMMITTEE (410)
February 9, 2007 1:30 p.m.

Module No: SR-28-2757
Carrier: Warner
Insert LC: . Title: .

REPORT OF STANDING COMMITTEE

SB 2187: Appropriations Committee (Sen. Holmberg, Chairman) recommends DO PASS
(12 YEAS, 1 NAY, 1 ABSENT AND NOT VOTING). SB 2187 was placed on the
Eleventh order on the calendar.

2007 HOUSE HUMAN SERVICES

SB 2187

2007 HOUSE STANDING COMMITTEE MINUTES

Bill/Resolution No. SB 2187

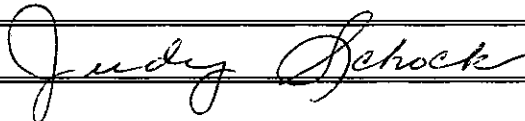
House Human Services Committee

Check here for Conference Committee

Hearing Date: February 27th 2007

Recorder Job Number: 3955

Committee Clerk Signature



Minutes:

Chairman Price: We will open the hearing on SB 2187.

Senator Rich Wardner, District 37 Dickinson, ND: the bill is about care for the homeless and assistance programs in our state. Yes, we do have homeless in ND. Our homeless are not living under the bridge or in card board boxes, pushing carts. It is a different type of homeless. The money goes into a system that is already there. We are enhancing what is already there. We care about people and we want them to become productive and get back into the main stream of things. That is what I like about the current program. They come into the homeless shelters, some with a 5 week limit, and they are helped with the services they need.

Chairman Price: How did you come to 200,000 funding for these shelters?

Senator Wardner: We could have used more, but kept it to the minimum, plus the fact you have moneys coming in for the homeless from the Federal Government.

Representative Clark Williams, of Wahpeton: I am pleased to sign on this bill to help people.

As a principal in High School I saw the effects of homeless. It is a myth that homeless people are homeless because they are inadequate. I did not find that to be true. Most often they are victims of circumstances, and no control. People can make a difference for other people.

Senator tells a story about a homeless girl in his school he helped find a family to take her, and she became a successful citizen.

Representative Dawn Charging, District 4: Being a Representative on an Indian reservation w we have come to learn some of those figures are not following through to out statistics.

This is a growing problem in all nations in ND. When we think of homelessness we think of the worst scenario. Budgets do get cut. We have 12 families in one home. They have no where else to go. The have no resources available to them. Some families will try to raise enough money for a Greyhound bus ticket and folks send them off to another town and hope they will be able to help them.

Mary Magnusson, Executive, director for ND Coalition for Homeless People Inc.: See attached testimony and attachment of addresses, statistics chart and photo of permanent home in Grand Forks. Fargo was the first to develop a 10 year plan to end long term homelessness. Fargo's goal is on the back of my testimony.

Representative Kaldor: In the two appropriations what do you anticipate the gaps if any, and are you able to track or get data on evictions due to lack of payment?

Ms Magnusson: the coalition annually looks at the gaps and we have an established process we use to identify the gaps. We prioritize projects, and in another year we will be able to track that kind of information.

Representatives Kaldor: Do non profit organizations in our state get requests to provide homeless. How do you get the word out?

Ms. Magnusson: We have 8 regional coalitions that communicate when there are needs even within the local community and we are better than most states, from what I am told.

Churches are so important in helping. It is a very silent network, but they provide the

information. IN ND we follow a very strict definition of homeless that is required by HUD.

However, in 2007 now we just completed a state wide survey in January 25.

Representative Conrad: When they are forced into homelessness, because of high rent how do they get back into the main stream?

Ms. Magnusson: Emergency shelters are the first line. They identify the situation and access what the family needs. Often they need only a a couple of years to get back on their feet.

People that are working with those families through the different resources that are available, they to get them up and going so they can again pay for the housing.

Brenda Boehler, representing YMCA of Minot: See attached testimony.

Judy Green, Executive Director YWCA Cass County: See attached testimony. Violence affects all of us, friends, piers, neighbors and families. Some have medical issues or other unforeseen things that has forced them into homelessness. Many live pay check, to pay check and try to decide which bill should be paid.

Karen Helfer, Community Services Block Grant Coordinator for Region V111

Community Action Partnership in Dickinson: See attached testimony.

Testimony dropped off for Susan Martin, Executive Director of Ruth Meiers Hospitality House: See attached.

Testimony from Stan Stelter, Development Director for the Abused Adult Resource Center in Bismarck: See attached.

Chairman Price: Anyone else to testify in favor of SB 2187. Anyone to testify in opposition?

If not we will close the hearing on SB 2187.

2007 HOUSE STANDING COMMITTEE MINUTES

Bill/Resolution No. SB 2187

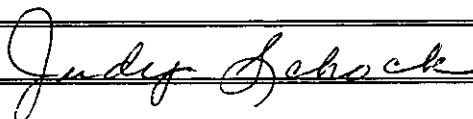
House Human Services Committee

Check here for Conference Committee

Hearing Date: March 13, 2007

Recorder Job Number: 5010

Committee Clerk Signature



Minutes:

Chairman Price: Take out SB 2187.

Representative Conrad: I spoke with Paul Golwick from the tribal commerce, he said the reason that this was not included in the Governor's budget, was because it came in after they had submitted the Governor's budget, but he was defiantly in support of it.

Rep. Price: I also talked to Trans Down. (could not understand) Section 2 is to do with having (could not understand) about 85% of the funding from Bush Foundation is to end in May 2007. The rest of the 15% is made up from various communities. I am not sure how it got delayed.

Rep. Porter: In section 2 is that going to be something that will be on going? What is the money used for?

Chairman Price: To continue Mary Magnuson's position she has that in her testimony. I have raised the question with other pieces of the whole puzzle in the Division of Community Services, it should all be in Community Services, and could they share services.

Representative Conrad I make a motion for a due pass RR/Appropriations, seconded by

Representative Schneider. The vote was 9 yeas, 3 nays, and 0 absent. **Representative**

Conrad will carry the bill to the floor.

Date: 3/13
Roll Call Vote #: 1

2007 HOUSE STANDING COMMITTEE ROLL CALL VOTES
BILL/RESOLUTION NO. "Click here to type Bill/Resolution No."

House HUMAN SERVICES SB 2187 Committee

Check here for Conference Committee

Legislative Council Amendment Number _____

Action Taken Motion Do passed RR/APP

Motion Made By Rep. Conrad Seconded By Rep. Schneider

Representatives	Yes	No	Representatives	Yes	No
Clara Sue Price - Chairman	✓		Kari L Conrad	✓	
Vonnie Pietsch - Vice Chairman		✓	Lee Kaldor	✓	
Chuck Damschen	✓		Louise Potter	✓	
Patrick R. Hatlestad	✓		Jasper Schneider	✓	
Curt Hofstad	✓				
Todd Porter		✓			
Gerry Uglem	✓				
Robin Weisz		✓			

Total (Yes) 9 "Click here to type Yes Vote" No 3 "Click here to type No Vote"

Absent 0

Floor Assignment Rep. Conrad

If the vote is on an amendment, briefly indicate intent:

REPORT OF STANDING COMMITTEE (410)
March 14, 2007 8:30 a.m.

Module No: HR-48-5225
Carrier: Conrad
Insert LC: . Title: .

REPORT OF STANDING COMMITTEE

SB 2187: Human Services Committee (Rep. Price, Chairman) recommends DO PASS and BE REREFERRED to the Appropriations Committee (9 YEAS, 3 NAYS, 0 ABSENT AND NOT VOTING). SB 2187 was rereferred to the Appropriations Committee.

2007 HOUSE APPROPRIATIONS

SB 2187

2007 HOUSE STANDING COMMITTEE MINUTES

Bill/Resolution No. 2187

House Appropriations Committee
Government Operations Division

Check here for Conference Committee

Hearing Date: 3/19/07

Recorder Job Number: 5275

Committee Clerk Signature

Kanya G. Voegelé

Minutes:

Senator Wardner explained Senate Bill 2187.

Carlson: So you are assuming that the way this is worded these should be grants that go out to these agencies?

Wardner: That is correct.

Carlson: One phase of the bill has to do with the shelter programs the other one has to do with the administrative costs correct?

Wardner: That is correct.

Carlson: It is \$300,000 total, \$200,000 for the actual programs and \$100,000 for the administration.

Wardner: Yes.

Carlson: How did you get those numbers?

Wardner: People that work in the industry brought them forward. I know in our community it is Community Action that does it.

Carlisle: Why didn't you just add this to the Dept of Commerce Budget?

Wardner: I am still learning the tricks of this trade.

Representative Charging spoke in support of the bill.

Carlson: We understand the issue but we are trying to address the dollars only. There is a significant grant line in Commerce already. Do you know if that was addressed in Commerce?

Charging: I am not sure.

Representative Williams spoke in support of the bill.

Mary Magnusson, Executive Director of the North Dakota Coalition for Homeless People, spoke in support of the bill. 2187.3.19.07 A, B and C

Carlson: Will this \$300,000 leverage anything?

Mary: The \$200,000 per biennium is to help shore up the short fall in the Emergency Shelter Grants money. It goes directly to the shelters.

Carlson: Is there any way you can use that money to leverage more money? Are there any foundations or things that have matching dollars with them?

Mary: I am not aware of any.

Glassheim: On your spreadsheet you distributed \$279,000 is that correct?

Mary: That is correct that is what was available.

Glassheim: Are the recipients of that putting up any additional money?

Mary: The Emergency Shelter Program Grant money is basically a very small portion of all the money that shelters get in your community. It is not a hand out but it is necessary.

Skarphol: In your handout there is reference to \$7.3million awarded to various entities and there is like \$1.2million coming from the Division of Community Services.

Mary: This bill is really two separate sections. The first section is for Emergency Shelter grants. The second section addresses the continue of care supportive housing program.

Kempenich: The second portion says it is for planning and administration?

Mary: That is correct. If you look at the attachment that is behind the testimony this is the 2006 award from HUD to our state for the Continue of Care Program. Every year our state can apply for competitive funds of over \$1million. Since 2001 we have brought in over \$8million.

Tran Doan, Dept of Commerce, spoke in support of the bill.

Carlson: So you already have \$552,000 available for this ESG program? This would enhance it to \$752,000?

Doan: Yes

Skarphol: Could you get more if you had more?

Doan: Right now we require the grantees to use whatever funds they can to match the federal grants. So if we can get this \$200,000 this would allow them to be more flexible with other funding that they use.

Skarphol: Sometimes when the government gets involved the other grantees go away. Are you getting any indication of that?

Doan: I don't because it is \$200,000 and a small amount of money.

Glassheim: Do you have information on how much the locals are now matching?

Doan: The locals are now matching approx. the \$400,000.

Representative Skarphol requested a list of grants available.

Carlson: So this is planning to be competitive to receive those grants?

Doan: Yes.

Skarphol: Is that the \$1 million dollars that was referred to in Mary's testimony?

Doan: That was a different grant.

Skarphol: The \$100,000, I don't see an FTE connected to this?

Doan: That will be pass through money to the ND Homeless Coalition.

Skarphol: I don't see an FTE associated with this?

Doan: It will be pass through money to the ND Homeless Coalition.

Judy Green, Executive Director of the YWCA Cass Clay, spoke in support of the bill.

Glassheim: What are your other sources of revenue?

Judy: The majority of what we get come from individuals, businesses, churches and organizations. The government funding is the other aspect.

Kempenich: What is the average stay?

Judy: 45-60 days.

2007 HOUSE STANDING COMMITTEE MINUTES

Bill/Resolution No. SB 2187

House Appropriations Committee

Check here for Conference Committee

Hearing Date: March 22, 2007

Recorder Job Number: 5469

Committee Clerk Signature

Holly N. Sand

Minutes:

Chm. Svedjan opened the hearing on SB 2187.

Rep. Williams: There are no amendments. SB 2187 consists basically of two sections. If you have it in front of you, section 1 calls for general fund appropriation of \$200,000 per biennium.

For the emergency shelter grants program, this funding is important. It will be used to match existing federal allocations to the amount of about \$552,000 per biennium. This program is administered through the Chamber of Commerce division of community service. Section 2 of the bill calls for an appropriation of \$100,000 for the biennium and this is for the purpose of providing funding for planning and administering costs associated with the continuum of care homeless assistance program from the US Department of Housing and Urban Development (HUD). That is basically what the bill does. It is \$200,000 for max and \$100,000 in section 2 for administering the programs.

Rep. Williams motioned for a Do Pass. **Rep. Skarphol** seconded the motion.

Rep. Wald: Do I understand this right? We are appropriation \$200,000 for the homeless and we are going to spend \$100,000 to administer it?

