

Sixty-fifth
Legislative Assembly
of North Dakota

ENGROSSED SENATE BILL NO. 2015

Introduced by

Appropriations Committee

1 A BILL for an Act to provide an appropriation for defraying the expenses of the department of
2 corrections and rehabilitation; to provide appropriations to the department of human services for
3 behavioral health services; to create and enact a new section to chapter 12-44.1 and two new
4 sections to chapter 54-23.3 of the North Dakota Century Code, relating to management of
5 inmate population, a community behavioral health plan as a term of parole or an alternative to
6 incarceration, and prioritization of admission of inmates; to provide for a legislative management
7 study; and to provide for a report to the budget section.

8 **BE IT ENACTED BY THE LEGISLATIVE ASSEMBLY OF NORTH DAKOTA:**

9 **SECTION 1. APPROPRIATION.** The funds provided in this section, or so much of the funds
10 as may be necessary, are appropriated out of any moneys in the general fund in the state
11 treasury, not otherwise appropriated, and from special funds derived from federal funds and
12 other income, to the department of corrections and rehabilitation for the purpose of defraying
13 the expenses of the department of corrections and rehabilitation, for the biennium beginning
14 July 1, 2017, and ending June 30, 2019, as follows:

	<u>Base Level</u>	Adjustments or <u>Enhancements</u>	<u>Appropriation</u>
17 Adult services	\$205,626,019	\$16,710,273	\$222,336,292
18 Youth services	<u>30,654,707</u>	<u>642,028</u>	<u>31,296,735</u>
19 Total all funds	\$236,280,726	\$17,352,301	\$253,633,027
20 Less estimated income	<u>33,236,706</u>	<u>5,038,348</u>	<u>38,275,054</u>
21 Total general fund	\$203,044,020	\$12,313,953	\$215,357,973
22 Full-time equivalent positions	836.29	11.00	847.29

1 **SECTION 2. ONE-TIME FUNDING.** The following amounts reflect the one-time funding
2 items approved by the sixty-fourth legislative assembly for the 2015-17 biennium and the
3 2017-19 one-time funding items included in the appropriation in section 1 of this Act:

4	<u>One-Time Funding Description</u>	<u>2015-17</u>	<u>2017-19</u>
5	Security camera upgrade	\$202,500	\$0
6	Equipment	470,400	167,000
7	Extraordinary repairs	719,267	0
8	Information technology upgrades	150,000	0
9	DOCSTARS maintenance	150,000	0
10	License plate issue	4,900,000	0
11	Electronic medical records system	<u>0</u>	<u>935,907</u>
12	Total all funds	\$6,592,167	\$1,102,907
13	Less estimated income	<u>5,126,000</u>	<u>1,102,907</u>
14	Total general fund	\$1,466,167	\$0

15 The 2017-19 one-time funding amounts are not a part of the entity's base budget for the
16 2019-21 biennium. The department of corrections and rehabilitation shall report to the
17 appropriations committees of the sixty-sixth legislative assembly on the use of this one-time
18 funding for the biennium beginning July 1, 2017, and ending June 30, 2019.

19 **SECTION 3. APPROPRIATION - DEPARTMENT OF HUMAN SERVICES.** There is
20 appropriated from special funds derived from federal funds and other income, the sum of
21 \$7,000,000, or so much of the sum as may be necessary, to the department of human services
22 for the purpose of implementing the community behavioral health program, for the biennium
23 beginning July 1, 2017, and ending June 30, 2019. The department is authorized six full-time
24 equivalent positions to implement the community behavioral health program.

25 **SECTION 4. APPROPRIATION - REPORT TO LEGISLATIVE MANAGEMENT -**
26 **DEPARTMENT OF HUMAN SERVICES.**

27 1. There is appropriated out of any moneys in the general fund in the state treasury, not
28 otherwise appropriated, the sum of \$500,000, or so much of the sum as may be
29 necessary, to the department of human services for the purposes of contracting with a
30 public or private entity to create, initiate, and facilitate the implementation of a strategic

1 plan to increase the availability of all types of behavioral health services in all regions
2 of the state, for the biennium beginning July 1, 2017, and ending June 30, 2019.

3 2. During the 2017-18 interim, the department of human services and the contracting
4 entity shall make annual reports to the legislative management on the status of the
5 creation and implementation of this strategic plan, including recommendations
6 regarding legislation needed for full implementation.

7 **SECTION 5. ESTIMATED INCOME - STRATEGIC INVESTMENT AND IMPROVEMENTS**

8 **FUND.** The estimated income line item in section 1 of this Act includes \$935,907 of one-time
9 funding from the strategic investment and improvements fund for an electronic medical records
10 system.

11 **SECTION 6.** A new section to chapter 12-44.1 of the North Dakota Century Code is created
12 and enacted as follows:

13 **Management of inmate population.**

- 14 1. The governing body of a correctional facility, in cooperation with law enforcement,
15 state's attorneys, and the judiciary in the judicial district in which the correctional
16 facility is located, shall develop an inmate population plan to prioritize admissions and
17 inmate retention based on the correctional facility's authorized budget.
- 18 2. The inmate population plan must take into consideration:
- 19 a. The governing body's authorized budget;
- 20 b. The inmate's offense;
- 21 c. Whether the inmate has been charged, adjudicated, or sentenced;
- 22 d. Whether the inmate presents a risk of flight or is a danger to others or self;
- 23 e. The inmate's medical needs and mental and behavioral health needs; and
- 24 f. Whether the inmate is subject to mandatory incarceration.
- 25 3. The inmate population plan must include alternatives to physical custody of individuals
26 under charge or conviction of an offense, including:
- 27 a. Placement in a community setting;
- 28 b. Work release;
- 29 c. Home detention;
- 30 d. Electronic home detention;
- 31 e. Global positioning system monitoring;

1 f. Medical, psychiatric, and drug and alcohol treatment;

2 g. Employment;

3 h. Pretrial risk assessment; and

4 i. Pretrial supervision.

5 4. This section does not apply when there are exigent circumstances that affect a
6 correctional facility's operations and inmate population, including acts of God and
7 mass arrests.

8 5. The department of corrections and rehabilitation shall provide technical assistance
9 relating to the implementation of this section to the governing body of a correctional
10 facility upon request from the governing body.

11 **SECTION 7.** A new section to chapter 54-23.3 of the North Dakota Century Code is created
12 and enacted as follows:

13 **Community behavioral health program - Reports to legislative management and**
14 **governor.**

15 1. The department of corrections and rehabilitation shall establish and implement a
16 community behavioral health program to provide comprehensive community-based
17 services for individuals who have serious behavioral health conditions, as a term and
18 condition of parole under chapter 12-59, and as a sentencing alternative under section
19 12.1-32-02.

20 2. In developing the program under this section, the department of corrections and
21 rehabilitation shall collaborate with the department of human services to:

22 a. Establish a referral and evaluation process for access to the program.

23 b. Establish eligibility criteria that includes consideration of recidivism risk and
24 behavioral health condition severity.

25 c. Establish discharge criteria and processes, with a goal of establishing a
26 seamless transition to postprogram services to decrease recidivism.

27 d. Develop program oversight, auditing, and evaluation processes that must
28 include:

29 (1) Oversight of case management services through the department of human
30 services;

31 (2) Outcome and provider reporting metrics; and

- 1 (3) Annual reports to the legislative management and the governor on the
2 status of the program.
- 3 e. Establish a system through which:
- 4 (1) The department of human services:
- 5 (a) Contracts with and pays behavioral health service providers; and
6 (b) Supervises, supports, and monitors referral caseloads and the
7 provision of services by contract behavioral health service providers.
- 8 (2) Contract behavioral health service providers accept all eligible referrals,
9 provide individualized care delivered through integrated multidisciplinary
10 care teams, and continue services on an ongoing basis until discharge
11 criteria are met.
- 12 (3) Contract behavioral health service providers receive payments on a
13 per-month per-referral basis. The payment schedule must be based on a
14 pay-for-performance model that includes consideration of identified
15 outcomes and the level of services required.
- 16 (4) Contract behavioral health service providers bill third-parties for services
17 and direct payment to the general fund.
- 18 3. The department of human services may adopt rules as necessary to implement this
19 program.

20 **SECTION 8.** A new section to chapter 54-23.3 of the North Dakota Century Code is created
21 and enacted as follows:

22 **Prioritization of admission of inmates - Report to legislative management.**

23 The department of corrections and rehabilitation may refuse to admit inmates sentenced to
24 the physical custody of the department when the admission of inmates will exceed the
25 maximum operational capacity of the penitentiary and its affiliated facilities and result in the
26 department exceeding its authorized legislative appropriation for contracting for housing
27 inmates in other correctional facilities. For purposes of this section, maximum operational
28 capacity of the department means the total number of inmates that may be imprisoned at the
29 same time in the penitentiary and its affiliated facilities. The department shall develop a prison
30 population management plan to prioritize admissions based on sentences and the availability of
31 space in the penitentiary and its affiliated facilities. The department shall report annually to the

1 legislative management on the prison population management plan and inmate admissions and
2 the number of inmates the department has not admitted after sentencing.

3 **SECTION 9. LEGISLATIVE MANAGEMENT STUDY - CRIMINAL JUSTICE SYSTEM**

4 **BEHAVIORAL HEALTH NEEDS.** During the 2017-18 interim, the legislative management shall
5 consider continuing its study of alternatives to incarceration, with a focus on the behavioral
6 health needs of individuals in the criminal justice system. The study must include receipt of
7 reports on the status, effectiveness, and sustainability of the community behavioral health
8 program for individuals in the criminal justice system which must include caseload data, any
9 recognized savings to the department of corrections and rehabilitation, an overview of the
10 training requirements for contract behavioral health service providers, and recommendations.
11 The legislative management shall report its findings and recommendations, together with any
12 legislation required to implement the recommendations, to the sixty-sixth legislative assembly.

13 **SECTION 10. DEPARTMENT OF CORRECTIONS AND REHABILITATION - YOUTH**

14 **CORRECTIONAL CENTER STUDY - BUDGET SECTION REPORT.** During the 2017-18
15 interim, the department of corrections and rehabilitation, in consultation with the department of
16 human services, the protection and advocacy project, and the supreme court, shall study the
17 potential for increased community-based treatment services for youth offenders, youth
18 correctional center staffing requirements, and the efficiency and adequacy of the youth
19 correctional center facilities. The study must consider the potential to raze and replace the
20 current facilities at the youth correctional center. The department of corrections and
21 rehabilitation shall report the results of the study to the budget section of the legislative
22 management by December 31, 2018.