# Department 473 - Housing Finance Agency House Bill No. 1014

**Executive Budget Comparison to Base Level** 

	General Fund	Other Funds	Total
2023-25 Executive Budget	\$1,570,212	\$69,427,221	\$70,997,433
2023-25 Base Level	0	58,890,532	58,890,532
Increase (Decrease)	\$1,570,212	\$10,536,689	\$12,106,901

Selected Budget Changes Recommended in the Executive Budget				
	General Fund	Other Funds	Total	
<ol> <li>Provides funding for state employee salary and benefit increases of which \$716,072 is for salary increases and \$267,478 is for health insurance increases</li> </ol>	\$0	\$983,550	\$983,550	
<ol> <li>Adds 2 FTE home loan program administrator positions (\$466,592) and increases service premium fees (\$4,531,830) for growth in the home loan program</li> </ol>	\$0	\$4,998,422	\$4,998,422	
3. Adds 1 FTE compliance officer position	\$0	\$218,908	\$218,908	
4. Increases federal funding for salary adjustments	\$0	\$800,102	\$800,102	
5. Adds federal funding for temporary salaries	\$0	\$78,000	\$78,000	
6. Transfers the homeless grant programs from the Department of Commerce	\$1,570,212	\$1,147,341	\$2,717,553	
7. Increases funding for federal grants to provide total funding of \$44,655,110 from federal sources for grants	\$0	\$1,949,910	\$1,949,910	
8. Increases funding for housing rehabilitation grants from the agency's operating funds	\$0	\$380,000	\$380,000	

A summary of the executive budget changes to the agency's base level appropriations is attached as an appendix.

A copy of the draft appropriations bill containing the executive budget recommendations is attached as an appendix.

#### Selected Bill Sections Recommended in the Executive Budget

Additional appropriation authority - Section 4 would provide appropriation authority to the Housing Finance Agency for any additional or unanticipated income from federal or other funds which may become available during the 2023-25 biennium.

**Legacy earnings fund** - Section 11 would transfer \$25 million from the legacy earnings fund to the housing incentive fund for the 2023-25 biennium.

#### **Continuing Appropriations**

Housing incentive fund - North Dakota Century Code Section 54-17-40 - Provides grants for housing projects.

#### **Deficiency Appropriations**

There are no deficiency appropriations for this agency.

#### **Significant Audit Findings**

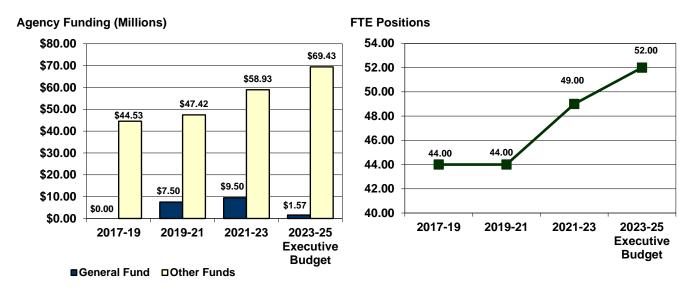
The financial statement audit for the Housing Finance Agency conducted by Brady, Martz & Associates PC, during the 2021-22 interim identified no significant findings.

#### **Major Related Legislation**

At this time, no major legislation has been introduced affecting this agency.

## **Historical Appropriations Information**

### **Agency Appropriations and FTE Positions**



**Ongoing Other Funds Appropriations** 

	2015-17	2017-19	2019-21	2021-23	2023-25 Executive Budget
Ongoing other funds appropriations	\$37,520,089	\$44,530,239	\$47,421,891	\$58,890,532	\$69,427,221
Increase (decrease) from previous biennium	N/A	\$7,010,150	\$2,891,652	\$11,468,641	\$10,536,689
Percentage increase (decrease) from previous biennium	N/A	18.7%	6.5%	24.2%	17.9%
Cumulative percentage increase (decrease) from 2015-17 biennium	N/A	18.7%	26.4%	57.0%	85.0%

#### Major Increases (Decreases) in Ongoing Other Funds Appropriations

#### 2017-19 Biennium

2017	-19 Biennium	
1.	Removed funding for 2 FTE positions and reduced funding for salaries and wages related to a vacant FTE position	(\$322,044)
2.	Increased funding for operating expenses to continue additional expenses relating to increased volume in mortgage servicing premiums during the 2015-17 biennium, which were paid pursuant to additional income appropriation authority in Section 4 of House Bill No. 1014 (2015)	\$970,000
3.	Added funding for federal Housing and Urban Development grants related to distributions from the federal Housing Trust Fund	\$6,017,048
4.	Increased funding for operating expenses	\$29,080
5.	Reduced grant funding for the helping hand program, technical assistance, and program outreach	(\$153,000)
2019	9-21 Biennium	
1.	Removed funding for temporary employees	(\$57,219)
2.	Increased funding for mortgage servicing premium expenses	\$602,921
3.	Increased funding for agency program grants (\$20,000) and federal housing grants (\$1,651,772)	\$1,671,772
2021	-23 Biennium	
1.	Transferred the federal HOME program from the Department of Commerce, including 2 FTE positions, \$356,421 for salaries and wages, \$236,950 for operating expenses, \$50,000 for capital assets, and \$7.7 million for grants	\$8,343,371
2.	Transferred a mortgage loan program from the Bank of North Dakota and added 3 FTE positions, including \$396,656 for salaries and wages and \$244,883 for operating expenses, for the management of the loan program with 1 FTE position funded for the 2 <sup>nd</sup> year of the biennium only	\$641,539

<ol> <li>Increased funding for operating expenses primarily related to information technology costs (\$122,224), added funding for a statewide housing needs assessment (\$80,000), and increased funding for Microsoft Office 365 licensing expenses (\$4,847)</li> </ol>	\$207,071
4. Added funding for multifamily housing-related software	\$173,880
5. Increased federal funding for Housing and Urban Development grants	\$1,808,600
2023-25 Biennium (Executive Budget Recommendation)	
<ol> <li>Adds 2 FTE home loan program administrator positions (\$466,592) and increases service premium fees (\$4,531,830) for growth in the home loan program</li> </ol>	\$4,998,422
2. Increases federal funding for salary adjustments	\$800,102
3. Transfers the homeless grants program from the Department of Commerce	\$1,147,341
<ol> <li>Increases funding for federal grants to provide total funding of \$44,655,110 from federal sources for grants</li> </ol>	\$1,949,910
5. Increases funding for housing rehabilitation grants from the agency's operating fund	\$380,000

**One-Time Other Funds Appropriations** 

	2015-17	2017-19	2019-21	2021-23	2023-25 Executive Budget
One-time general fund appropriations	\$0	\$0	\$0	\$35,000	\$0

Major One-Time Other Funds Appropriations			
2017-19 Biennium			
None	\$0		
2019-21 Biennium			
None	\$0		
2021-23 Biennium			
<ol> <li>Added one-time funding from the Housing Finance Agency operating fund for a statewide housing needs assessment</li> </ol>	\$35,000		
2023-25 Biennium (Executive Budget Recommendation)			
None	\$0		

### Housing Finance Agency - Budget No. 473 House Bill No. 1014 Base Level Funding Changes

	Executive Budget Recommendation			
	FTE Positions	General Fund	Other Funds	Total
2023-25 Biennium Base Level	49.00	\$0	\$58,890,532	\$58,890,532
2023-25 Ongoing Funding Changes				
Cost to continue salary increase			\$75,908	\$75,908
Salary increase			716,072	716,072
Health insurance increase			267,478	267,478
Adds FTE compliance officer position	1.00		218,908	218,908
Adds FTE positions and increases funding for home loan programs	2.00		4,998,422	4,998,422
Increases federal funding for salary adjustments			800,102	800,102
Adds federal funding for temporary salaries			78,000	78,000
Transfers homeless grants from Department of Commerce		1,570,212	1,147,341	2,717,553
Increases federal funding for operating expenses			21,135	21,135
Increases funding for shared software and service rates			13,413	13,413
Decreases funding for capital assets			(130,000)	(130,000)
Increases funding for federal grants			1,949,910	1,949,910
Increases funding for housing rehabilitation grants			380,000	380,000
Total ongoing funding changes	3.00	\$1,570,212	\$10,536,689	\$12,106,901
One-time funding items				
No one-time funding items				\$0
Total one-time funding changes	0.00	\$0	\$0	\$0
Total Changes to Base Level Funding	3.00	\$1,570,212	\$10,536,689	\$12,106,901
2023-25 Total Funding	52.00	\$1,570,212	\$69,427,221	\$70,997,433
Federal funds included in other funds			\$48,099,128	
Total ongoing changes as a percentage of base level	6.1%		17.9%	20.6%
Total changes as a percentage of base level	6.1%		17.9%	20.6%

#### Other Sections in Housing Finance Agency - Budget No. 473

Additional appropriation authority

Legacy earnings fund

#### **Executive Budget Recommendation**

Section 4 would provide appropriation authority to the Housing Finance Agency for any additional or unanticipated income from federal or other funds which may become available during the 2023-25 biennium.

Section 11 would transfer \$25 million from the legacy earnings fund to the housing incentive fund for the 2023-25 biennium.

# HOUSE BILL NO. 1014 (Governor's Recommendation)

Introduced by

**Appropriations Committee** 

(At the request of the Governor)

A bill for an Act to provide an appropriation for defraying the expenses of the state industrial commission and the agencies under the management of the industrial commission; to amend and reenact sections 15-17-07.3 and 15-17-07.9; to provide transfers; and to provide an exemption.

#### BE IT ENACTED BY THE LEGISLATIVE ASSEMBLY OF NORTH DAKOTA:

**SECTION 1. APPROPRIATION.** The funds provided in this section, or so much of the funds as may be necessary, are appropriated out of any moneys in the general fund in the state treasury, not otherwise appropriated, and from special funds derived from federal funds and other income, to the state industrial commission and agencies under its control for the purpose of defraying the expenses of the state industrial commission and agencies under its control, for the biennium beginning July 1, 2023 and ending June 30, 2025, as follows:

#### Subdivision 1.

#### INDUSTRIAL COMMISSION

		Adjustments or	
	Base Level	<b>Enhancements</b>	<u>Appropriation</u>
Salaries and Wages	\$23,698,119	\$4,139,281	\$27,837,400
Operating Expenses	5,119,958	1,719,840	6,839,798
Capital Assets	0	128,000	128,000
Grants	0	8,892,485	8,892,485
General Fund Transfers	0	250,000	250,000
Bond Payments	22,040,721	97,839,192	<u>119,879,913</u>
Total All Funds	\$50,858,798	\$112,968,798	\$163,827,596
Less Estimated Income	<u>24,369,185</u>	<u>106,075,371</u>	<u>130,444,556</u>
Total General Fund	\$26,489,613	\$6,893,427	\$33,383,040
Full-Time Equivalent Positions	108.25	7.50	115.75

#### Subdivision 2.

#### BANK OF NORTH DAKOTA - OPERATIONS

		Adjustments or	
	Base Level	<b>Enhancements</b>	<u>Appropriation</u>
Bank of North Dakota Operations	\$67,308,548	\$7,089,217	\$74,395,765
Capital Assets	<u>1,510,000</u>	0	<u>1,510,000</u>
Total Special Funds	\$68,816,548	\$7,089,217	\$75,905,765
Full-Time Equivalent Positions	173.00	8.00	181.00

#### HOUSING FINANCE AGENCY

		Adjustments or	
	Base Level	<b>Enhancements</b>	<u>Appropriation</u>
Salaries and Wages	\$9,556,272	\$2,707,598	\$12,263,870
Operating Expenses	6,109,060	4,629,181	10,738,241
Capital Assets	150,000	(130,000)	20,000
Grants	42,975,200	4,900,122	47,875,322
Housing Finance Agency Contingencies	100,000	0	100,000
Total All Funds	\$58,890,532	\$12,106,901	\$70,997,433
Less Estimated Income	<u>58,890,532</u>	<u>10,536,689</u>	<u>69,427,221</u>
Total General Fund	\$0	\$1,570,212	\$1,570,212
Full-Time Equivalent Positions	49.00	3.00	52.00

Subdivision 4.

#### MILL AND ELEVATOR ASSOCIATION

		Adjustments or	
	Base Level	<b>Enhancements</b>	<u>Appropriation</u>
Salaries and Wages	\$50,560,209	\$7,004,835	\$57,565,044
Operating Expenses	36,817,000	5,574,653	42,391,653
Contingencies	500,000	0	500,000
Agriculture Promotion	<u>500,000</u>	<u>0</u>	<u>500,000</u>
Total Special Funds	\$88,377,209	\$12,579,488	\$100,956,697
Full-Time Equivalent Positions	156.00	14.00	170.00

Subdivision 5.

BILL TOTAL

	Adjustments or		
	Base Level	<b>Enhancements</b>	<u>Appropriation</u>
Grand Total General Fund	\$26,489,613	\$8,463,639	\$34,953,252
Grand Total Special Funds	<u>240,453,474</u>	<u>136,280,765</u>	376,734,239
Grand Total All Funds	\$266.943.087	\$144.744.404	\$411.687.491

**SECTION 2. ONE-TIME FUNDING.** The following amounts reflect the one-time funding items approved by the sixty-seventh legislative assembly for the 2021-23 biennium:

One-Time Funding Description	2021-23	<u>2023-25</u>
Housing Finance Agency – Housing Assessment	\$35,000	0
Paleontology and Geological Equipment	106,206	0
Clean Sustainable Energy Fund Transfer	25,000,000	0
Agriculture Diversification and Development Fund Transfer	10,000,000	0
Housing Inventive Fund Transfer	9,500,000	0
Bank of North Dakota – Bond Proceeds	680,000,000	0
Inflation	0	857,144
Equipment and Software	0	137,648
Server Transition	0	80,000
Operating Expenses for New FTE	0	75,628
Infrastructure Investment and Jobs Act Grant and Match	0	8,892,485
North Dakota Transmission Authority Consulting	0	250,000
Paleo Fund Transfer	0	250,000
Core and Mineral Analysis	0	100,000
Contract Staffing	0	75,000
IT Consulting and Developing Costs	<u>0</u>	<u>804,278</u>
Total All Funds	\$724,641,206	\$11,522,183
Total Special Fund	680,035,000	8,501,334
Total General Fund	\$44,606,206	\$3,020.849

The 2023-25 biennium one-time funding amounts are not a part of the entity's base budget for the 2025-27 biennium. The department of commerce shall report to the appropriations committees of the sixty-ninth legislative assembly on the use of this one-time funding for the biennium beginning July 1, 2023 and ending June 30, 2025.

**SECTION 3. LEGISLATIVE INTENT - BOND PAYMENTS.** The amount of \$119,879,913 included in subdivision 1 of section 1 of this Act in the grants - bond payments line item must be paid from the following funding sources during the biennium beginning July 1, 2023 and ending June 30, 2025:

Legacy Bond Payments	102,620,461
North Dakota University System	15,021,771
North Dakota University System - Energy Conservation Projects	207,649
Department of Corrections and Rehabilitation	143,375
Office of Management and Budget	283,875
Office of Attorney General	330,000
State Historical Society	592,375
Parks and Recreation Department	30,950
Research and Extension Service	242,205
Veterans' Home	<u>407,252</u>
Total	\$119,879,913

**SECTION 4. APPROPRIATION – HOUSING FINANCE AGENCY – ADDITIONAL INCOME.** In addition to the amount appropriated to the housing finance agency in subdivision 3 of section 1 of this Act, there is appropriated any additional income or unanticipated income from federal or other funds which may become available to the agency for the biennium beginning July 1, 2023 and ending June 30, 2025. The housing finance agency shall notify the office of management and budget and the legislative council of any additional income or unanticipated income that becomes available to the agency resulting in an increase in appropriation authority.

SECTION 5. TRANSFER – ENTITIES WITHIN THE CONTROL OF THE INDUSTRIAL COMMISSION TO INDUSTRIAL COMMISSION FUND. The sum of \$1,619,045, or so much of the sum as may be necessary, included in the special funds appropriation line item in subdivision 1 of section 1 of this Act, may be transferred from the entities within the control of the state industrial commission or entities directed to make payments to the industrial commission fund for administrative services rendered by the commission. Transfers shall be made during the biennium beginning July 1, 2023 and ending June 30, 2025, upon order of the commission. Transfers from the student loan trust must be made to the extent permitted by sections 54-17-24 and 54-17-25.

**SECTION 6. TRANSFER - BANK OF NORTH DAKOTA - PARTNERSHIP IN ASSISTING COMMUNITY EXPANSION.** The Bank of North Dakota shall transfer the sum of \$39,000,000, or so much of the sum as may be necessary, from the Bank's current earnings and undivided profits to the partnership in assisting community expansion fund during the biennium beginning July 1, 2023 and ending June 30, 2025.

SECTION 7. TRANSFER - BANK OF NORTH DAKOTA - AGRICULTURE PARTNERSHIP IN ASSISTING COMMUNITY EXPANSION. The Bank of North Dakota shall transfer the sum of \$5,000,000, or so much of the sum as may be necessary, from the Bank's current earnings and undivided profits to the agriculture partnership in assisting community expansion fund during the biennium beginning July 1, 2023 and ending June 30, 2025.

SECTION 8. TRANSFER - BANK OF NORTH DAKOTA - BIOFUELS PARTNERSHIP IN ASSISTING COMMUNITY EXPANSION. The Bank of North Dakota shall transfer the sum of \$1,000,000, or so much of the sum as may be necessary, from the Bank's current earnings and undivided profits to the biofuels partnership in assisting community expansion fund during the biennium beginning July 1, 2023 and ending June 30, 2025.

**SECTION 9. TRANSFER - BANK OF NORTH DAKOTA - BEGINNING FARMER REVOLVING LOAN FUND.** The Bank of North Dakota shall transfer the sum of \$15,000,000, or so much of the sum as may be necessary, from the Bank's current earnings and undivided profits to the beginning farmer revolving loan fund during the biennium beginning July 1, 2023 and ending June 30, 2025.

- **SECTION 10. TRANSFER BANK OF NORTH DAKOTA AGRICULTURAL PRODUCTS UTILIZATION FUND.** The Bank of North Dakota shall transfer the sum of \$3,000,000, or so much of the sum as may be necessary, from the Bank's current earnings and undivided profits to the agricultural products utilization fund during the biennium beginning July 1, 2023 and ending June 30, 2025.
- **SECTION 11. TRANSFER LEGACY EARNINGS FUND TO HOUSING INCENTIVE FUND.** The office of management and budget shall transfer \$25,000,000 from the legacy earnings fund to the housing incentive fund during the biennium beginning July 1, 2023 and ending June 30, 2025.
- **SECTION 12. TRANSFER LEGACY EARNINGS FUND TO OIL AND GAS RESEARCH FUND.** The office of management and budget shall transfer \$5,000,000 from the legacy earnings fund to the oil and gas research fund for the purpose of providing iPIPE challenge grants, for the biennium beginning July 1, 2023, and ending June 30, 2025.
- **SECTION 13. TRANSFER LEGACY EARNINGS FUND TO CLEAN SUSTAINABLE ENERGY FUND.** The office of management and budget shall transfer \$50,000,000 from the legacy earnings fund to the clean sustainable energy fund for the purpose of providing grants, for the biennium beginning July 1, 2023, and ending June 30, 2025.
- SECTION 14. TRANSFER STRATEGIC INVESTMENT AND IMPROVEMENTS FUND TO CLEAN SUSTAINABLE ENERGY FUND. The office of management and budget shall transfer \$500,000,000 from the strategic investment and improvements fund to the clean sustainable energy fund for the purpose of providing loans. The initial \$250,000,000 transfer will occur on or before June 30, 2023 and the second \$250,000,000 transfer will occur during the biennium beginning July 1, 2023 and ending June 30, 2025.
- **SECTION 15. EXEMPTION OIL AND GAS TAX REVENUE ALLOCATIONS NORTH DAKOTA OUTDOOR HERITAGE FUND.** Notwithstanding the provisions of section 57-51-15 relating to the allocations to the North Dakota outdoor heritage fund, for the period beginning September 1, 2023, and ending August 31, 2025, the state treasurer shall allocate eight percent of the oil and gas gross production tax revenue available under subsection 1 of section 57-51-15 to the North Dakota outdoor heritage fund, but not in an amount exceeding \$7,500,000 per fiscal year.
- **SECTION 16. EXEMPTION OIL AND GAS TAX REVENUE ALLOCATIONS OIL AND GAS RESEARCH FUND.** Notwithstanding the provisions of section 57-51.1-07.3 relating to the allocations to the oil and gas research fund, for the period beginning August 1, 2023, and ending July 31, 2025, the state treasurer shall deposit two percent of the oil and gas gross production tax and oil extraction tax revenues, up to \$14,500,000, into the oil and gas research fund before depositing oil and gas tax revenues under sections 57-51.1-07.5 and 57-51.1-07.9.
- **SECTION 17. EXEMPTION TRANSFER OF NORTH DAKOTA MILL AND ELEVATOR PROFITS TO GENERAL FUND.** Notwithstanding the provisions of section 54-18-19 relating to the transfer of fifty percent of the annual mill and elevator association earnings and undivided profits to the general fund, for the period beginning July 1, 2023, and ending June 30, 2025, the office of management and budget shall not transfer any of the earning and undivided profits to the general fund.
- **SECTION 18. EXEMPTION –NORTH DAKOTA MILL AND ELEVATOR GAIN-SHARING PROGRAM.** Notwithstanding the provisions of section 54-18-20 relating to the gain-sharing program for the mill and elevator, for the period beginning July 1, 2023, and ending June 30, 2025, a gain-sharing program may be approved by the industrial commission without a transfer of profits to the general fund.
- **SECTION 19. EXEMPTION INDUSTRIAL COMMISSION FUND.** The amount appropriated to the industrial commission in the special funds appropriation line item in section 1 of chapter 42 of the 2021 Session Laws and transferred pursuant to section 7 of chapter 42 of the 2021 Session Laws is not subject to the provisions of section 54-44.1-11. Any unexpended funds from this appropriation are available to the industrial commission for administrative services rendered by the commission during the biennium beginning July 1, 2023 and ending June 30, 2025.
- **SECTION 20. EXEMPTION PIPELINE INFRASTRUCTURE GRANT**. The amount of \$150,000,000 appropriated to the industrial commission for the purpose of pipeline infrastructure grants in section 1 of chapter

550 of the 2021 Special Session Laws is not subject to section 54-44.1-11 and any unexpended funds from this program are available for the program during the biennium beginning July 1, 2023 and ending June 30, 2025.

**SECTION 21. EXEMPTION – HYDROGEN DEVELOPMENT GRANT**. The amount of \$20,000,000 appropriated to the industrial commission for the purpose of hydrogen development grants in section 1 of chapter 550 of the 2021 Special Session Laws is not subject to section 54-44.1-11 and any unexpended funds from this program are available for the program during the biennium beginning July 1, 2023 and ending June 30, 2025.

**SECTION 22. EXEMPTION – WATER CONVERSION PROGRAM**. The amount of \$3,200,000 appropriated to the industrial commission for the purpose of an abandoned oil well conversion to water supply program in section 1 of chapter 550 of the 2021 Special Session Laws is not subject to section 54-44.1-11 and any unexpended funds from this program are available for the program during the biennium beginning July 1, 2023 and ending June 30, 2025.

**SECTION 23. EXEMPTION – PLUGGING AND RECLAMATION INITIAL GRANT PROGRAM.** The amount of \$2,500,000 authorized by the emergency commission and budget section under section 54-16-04.1 to the industrial commission for the purpose of the orphaned well site plugging, remediation, and reclamation program is not subject to section 54-44.1-11 and any unexpended funds from this program are available for the program during the biennium beginning July 1, 2023 and ending June 30, 2025.

**SECTION 24. EXEMPTION –SURVEY REVIEW – STRATEGIC INVESTMENT AND IMPROVEMENTS FUND.** The amount appropriated from strategic investment and improvement fund to the industrial commission in section 2 of chapter 426 of the 2017 Session Laws is not subject to section 54-44.1-11. Any unexpended funds from this appropriation are available to the industrial commission for expert legal testimony and other related legal costs associated with the survey review during the biennium beginning July 1, 2023, and June 30, 2025.