Sixty-fourth Legislative Assembly of North Dakota

## FIRST ENGROSSMENT with Conference Committee Amendments ENGROSSED SENATE BILL NO. 2206

Introduced by

Senators Dever, J. Lee, Murphy

Representatives Holman, Owens, Weisz

- 1 A BILL for an Act to create and enact sections 50-06-05.8 and 50-06-20.1 of the North Dakota
- 2 Century Code, relating to the department of human services assuming certain costs of certain
- 3 social service programs and to the establishment of a human services grant program; to amend
- 4 and reenact sections 11-23-01, 50-01.2-00.1, 50-03-08, 50-06-20, 50-09-27, and 50-24.1-14,
- 5 subsection 3 of section 57-15-01.1, and subsection 34 of section 57-15-06.7 of the North
- 6 Dakota Century Code, relating to county social service board budgets and programs funded at
- 7 state expense and reduction of county property tax levy authority for social service board
- 8 budgets to reflect county savings from programs funded at state expense; to repeal sections
- 9 50-03-09, 50-06.2-05.1, and 50-09-21.1 of the North Dakota Century Code, relating to the
- 10 county's share of medical assistance for therapeutic foster care, service payments to the elderly
- and disabled, and the county share of foster care costs; to provide for a legislative management
- 12 study; to provide an effective date; and to declare an emergency.

## 13 BE IT ENACTED BY THE LEGISLATIVE ASSEMBLY OF NORTH DAKOTA:

14 SECTION 1. AMENDMENT. Section 11-23-01 of the North Dakota Century Code is

15 amended and reenacted as follows:

## 16 **11-23-01. Officers required to furnish commissioners with departmental budget.**

17 <u>1.</u> Every officer in charge of any institution, office, or undertaking supported wholly or in
 part by the county shall file with the board of county commissioners a departmental
 budget that is prescribed by the state auditor. The departmental budget must include
 an itemized statement of the estimated amount of money that will be required for the
 maintenance, operation, or improvement of the institution, office, or undertaking for the
 ensuing year. The board of county commissioners may require additional information
 to clarify the departmental budget.

1	<u>2.</u>	<u>a.</u>	The	e departmental budget submitted by the county social service board in 2015
2			<u>for t</u>	the 2016 budget may not exceed an amount determined using the
3			<u>dep</u>	artmental budget submitted in 2014 by the county social service board as a
4			<u>star</u>	ting point, subtracting the reduction in the county's social service funding
5			resp	consibility for 2014 derived from transferring the county social service costs
6			ider	ntified in this subdivision from the county social service board to the
7			<u>dep</u>	artment of human services, and applying to the resulting amount the
8			perc	centage salary and benefits increase provided by legislative appropriations for
9			stat	e employees for taxable year 2015. For purposes of this subdivision, the
10			<u>redı</u>	uction in the county's social service funding responsibility derived from
11			<u>tran</u>	sferring the county social service costs identified in this subdivision from the
12			<u>cou</u>	nty social service board to the department of human services includes the
13			<u>follc</u>	owing:
14			(1)	Foster care and subsidized adoption costs that would have been paid by the
15				county after December 31, 2015;
16			<u>(2)</u>	The county's share of grant costs for medical assistance in the form of
17				payments for care furnished to recipients of therapeutic foster care services
18				which would have been paid by the county after December 31, 2015;
19			<u>(3)</u>	The county's share of the costs for service payments to the elderly and
20				disabled which would have been paid by the county after December 15,
21				<u>2015;</u>
22			<u>(4)</u>	The county's share of salary and benefits for family preservation services
23				pursuant to section 50-06-05.8 which would have been paid by the county
24				after December 31, 2015;
25			<u>(5)</u>	The county's share of the cost of the electronic benefits transfers for the
26				supplemental nutrition assistance program which would have been paid by
27				the county after December 31, 2015; and
28			<u>(6)</u>	The computer processing costs which would have been paid by the county
29				after December 31, 2015, which exceed the county's costs of operation of
30				the technical eligibility computer system in calendar year 1995 increased by

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1		the increase in the consumer price index for all urban consumers (all items,
2		United States city average) after January 1, 1996.
3	<u>b.</u>	The departmental budget submitted by the county social service board in 2016
4		for the 2017 budget may not exceed an amount determined using the 2015
5		departmental budget as a starting point and applying to that amount the
6		percentage salary and benefits increase provided by legislative appropriations for
7		state employees for 2016.
8	<u>C.</u>	The budget must include a statement identifying the total savings to the county
9		as shown by a reduction in the amounts that otherwise would have been paid by
10		the county to the department of human services for the costs identified in
11		subdivision a. The department of human services shall determine the appropriate
12		amount of what each county's costs would have been to help identify each
13		county's total savings.
14		The county share of the human service budget must be funded entirely from
15		the county's property tax levy for that purpose and the county may not use funds
16		from any other source to supplement the human services budget, with the
17		exception that the county may make use of the identifiable amount of other
18		sources the county has used to supplement its human services budget for 2015
19		and the county may use grant funds that may be available to the county under
20		section 50-06-20.1.
21	<u>d.</u>	The department of human services shall develop a process to review a request
22		from a county social service board for any proposed increase in staff needed as a
23		result of significantly increased caseloads for state-funded human services
24		programs, if the increase in staff would result in the county exceeding the budget
25		limitation established under this subsection. As part of its review process, the
26		department shall review countywide caseload information and consider the option
27		of multicounty sharing of staff. If the department approves a request for a
28		proposed increase in staff, the county budget limitation established under
29		subdivision b may be increased by the amount determined necessary by the
30		department to fund the approved additional staff.

1	SECTION 2. AMENDMENT. Section 50-01.2-00.1 of the North Dakota Century Code i	s
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2 amended and reenacted as follows:

## 3 **50-01.2-00.1. Definitions.**

- 4 In this chapter, unless the context otherwise requires:
- 5 1. "Department" means the department of human services.
- 6 2. "Local expenses of administration" includes costs for personnel, space, equipment,
  7 computer software, materials, travel, utilities, and related costs, and the indirect costs
  8 properly allocated to those costs. The term does not include initial acquisition of
  9 computers and related hardware approved by the department for the temporary
  10 assistance for needy families program, custom computer programs, custom software
  11 development, computer operations undertaken at the direction of the department, and
- 12 computer processing costs to the extent those costs exceed, in any calendar year, that
- 13 county's costs of operation of the technical eligibility computer system in calendar year-
- 14 1995 increased by the increase in the consumer price index for all urban consumers
- 15 (all items, United States city average) after January 1, 1996, or, unless agreed to by
- 16 the county social service board, any costs related to pilot programs before the
- 17 programs are implemented on a statewide basis.
- "Locally administered economic assistance programs" means those primary economic
   assistance programs that need to be accessible to all citizens of the state through a
   county social service office and include:
- 21 a. Temporary assistance for needy families;
- 22 b. Employment and training programs;
- 23 c. Child care assistance programs;
- 24 d. Medical assistance, including early periodic screening, diagnosis, and treatment;
- e. Supplemental nutrition assistance programs, including employment and training
  programs;
- 27 f. Refugee assistance programs;
- 28 g. Basic care services;
- 29 h. Energy assistance programs; and
- 30 i. Information and referral.

1	SECTION 3. AMENDMENT. Section 50-03-08 of the North Dakota Century Code is					
2	amended and reenacted as follows:					
3	50-03-08. Appropriation for county social service board administration and of locally					
4	administered economic assistance programs.					
5	The	The board of county commissioners of each county annually shall appropriate and make				
6	available to the human services fund an amount sufficient to pay:					
7	<del>1.</del>	The the local expenses of administration of locally administered economic assistance				
8		programs <del>;</del>				
9	<del>2.</del>	That county's share of fifteen percent of the amount expended in this state, in excess-				
10		of the amount provided by the federal government, for medical assistance in the form-				
11		of payments for care furnished to recipients of therapeutic foster care services; and				
12	<del>3.</del>	That county's share of the cost of other family preservation services, including				
13		intensive in-home services, provided under title VI-B, subpart 2, of the Social Security				
14		Act [Pub. L. 103-66, title XIII, 13711(a)(2); 107 Stat. 649 et seq.; 42 U.S.C. 629 et				
15		seq.], as amended, as may be agreed to by the department and the county social				
16		service board.				
17	SEC	CTION 4. Section 50-06-05.8 of the North Dakota Century Code is created and enacted				
18	as follov	VS:				
19	<u>50-0</u>	06-05.8. Department to assume certain costs of certain social service programs.				
20	Not	withstanding section 50-06.2-05, or any other provision in title 50 to the contrary, and in				
21	addition	to the programs identified in section 50-06-20, the department of human services shall				
22	pay the	local expenses of administration incurred by a county after December 31, 2015, for				
23	<u>family p</u>	reservation programs; a county's share of the cost of the electronic benefits transfers for				
24	the supp	plemental nutrition assistance program incurred after December 31, 2015; and the				
25	computer processing costs incurred by the county after December 31, 2015, which exceed the					
26	county's costs of operation of the technical eligibility computer system in calendar year 1995					
27	increased by the increase in the consumer price index for all urban consumers (all items, United					
28	States city average) after January 1, 1996.					
29	SEC	CTION 5. AMENDMENT. Section 50-06-20 of the North Dakota Century Code is				

30 amended and reenacted as follows:

1	50-0	)6-20	. Programs funded at state expense - Interpretation.
2	1.	The	state shall bear the cost, in excess of the amount provided by the federal
3		gov	ernment, of:
4		a.	Except as As provided in section 50-24.1-14, medical assistance services
5			provided under chapter 50-24.1;
6		b.	BenefitsEnergy assistance program benefits provided under subsection 19 of
7			section 50-06-05.1;
8		C.	Supplements provided under chapter 50-24.5 as basic care services;
9		d.	Services provided under chapter 50-09 as child care assistance;
10		<del>e.</del>	Services provided under chapter 50-09 as employment and training-
11			programsServices, programs, and costs listed in section 50-09-27;
12	:	f. <u>e.</u>	Welfare fraud detection programs;
13		<del>g.</del>	Temporary assistance for needy families; and
14	ł	<u>h.f.</u>	Special projects approved by the department and agreed to by any affected
15			county social service board.
16	2.	<u>The</u>	state shall bear the costs of amounts expended for service payments to the
17		elde	erly and disabled.
18	<u>3.</u>	This	s section does not grant any recipient of services, benefits, or supplements
19		ider	ntified in subsection 1, any service, benefit, or supplement that a recipient could not
20		clai	m in the absence of this section.
21	SEC	TIO	N 6. Section 50-06-20.1 of the North Dakota Century Code is created and enacted
22	as follow	vs:	
23	<u>50-0</u>	<u>)6-20</u>	.1. Human services grant program - Eligible counties - Reports.
24	<u>1.</u>	<u>lf th</u>	e authority for counties to use emergency expenditures to address an emergency
25		crea	ated by unusual and unanticipated demands on the counties' human services fund
26		und	er chapter 50-03 is eliminated, the department shall establish a grant program to
27		ass	ist certain counties. An eligible county is one that historically has utilized the
28		eme	ergency expenditures process set forth in chapter 50-03 and which is adjacent to or
29		part	t of an Indian reservation in this state, which contains Indian trust lands within the
30		<u>ser</u>	vice area of a federally recognized Indian tribe which are occupied by enrolled

1		members of that tribe, or which includes the state hospital created pursuant to		
2		subsection 8 of section 12 of article IX of the Constitution of North Dakota.		
3	<u>2.</u>	The grant program established in this section is not subject to rulemaking under		
4		chapter 28-32. The department shall develop policies and procedures for the		
5		disbursement of grants and may not award more than one million nine hundred		
6		thousand dollars during the first year of a biennium, and no more than two million		
7		dollars during the second year of a biennium. The department shall notify a county of		
8		its approved funding no later than September first of each year of the biennium. The		
9		department shall issue an annual payment to counties receiving funds under this		
10		chapter in January of each year of the biennium.		
11	<u>3.</u>	The department shall report to the budget section annually and to the appropriations		
12		committees of the sixty-fifth legislative assembly and each succeeding legislative		
13		assembly on the funding approved under this section.		
14	4 SECTION 7. AMENDMENT. Section 50-09-27 of the North Dakota Century Code is			
15	amende	d and reenacted as follows:		
16	6 <b>50-09-27. Programs funded at state expense - Interpretation.</b>			
17	1.	The state shall bear the cost, in excess of the amount provided by the federal		
18		government, of:		
19		a. Services provided under section 50-06-06.8 and this chapter as child care		
20		assistance;		
21		b. Services provided under this chapter as employment and training programs; and		
22		c. Temporary assistance for needy families benefits provided under this chapter:		
23		and		
24		d. Foster care and subsidized adoption costs under this chapter.		
25	2.	This section does not grant any recipient of services, benefits, or supplements		
26		identified in subsection 1, any service, benefit, or supplement that a recipient could not		
27		claim in the absence of this section.		
28	SECTION 8. AMENDMENT. Section 50-24.1-14 of the North Dakota Century Code is			
29	amended and reenacted as follows:			

1	50-2	4.1-1	4. Responsibility for expenditures - Exceptions.
2	<del>1.</del>	Exce	ept as otherwise specifically provided in subsection 2 and section 50-03-08,
3		expe	endituresExpenditures required under this chapter are the responsibility of the
4		fede	eral government or the state of North Dakota.
5	<del>2.</del>	Eac	h county shall reimburse the department of human services the amount required to
6		<del>be a</del>	appropriated under subsection 3 of section 50-03-08.
7	SEC		<b>9. AMENDMENT.</b> Subsection 3 of section 57-15-01.1 of the North Dakota
8	Century	Code	e is amended and reenacted as follows:
9	3.	A ta	xing district may elect to levy the amount levied in dollars in the base year. Any
10		levy	under this section must be specifically approved by a resolution approved by the
11		gove	erning body of the taxing district. Before determining the levy limitation under this
12		sect	ion, the dollar amount levied in the base year must be:
13		a.	Reduced by an amount equal to the sum determined by application of the base
14			year's calculated mill rate for that taxing district to the final base year taxable
15			valuation of any taxable property and property exempt by local discretion or
16			charitable status which is not included in the taxing district for the budget year but
17			was included in the taxing district for the base year.
18		b.	Increased by an amount equal to the sum determined by the application of the
19			base year's calculated mill rate for that taxing district to the final budget year
20			taxable valuation of any taxable property or property exempt by local discretion or
21			charitable status which was not included in the taxing district for the base year
22			but which is included in the taxing district for the budget year.
23		C.	Reduced to reflect expired temporary mill levy increases authorized by the
24			electors of the taxing district. For purposes of this subdivision, an expired
25			temporary mill levy increase does not include a school district general fund mill
26			rate exceeding one hundred ten mills which has expired or has not received
27			approval of electors for an extension under subsection 2 of section 57-64-03.
28		d.	If the base year is a taxable year before 2013, reduced by the amount of state aid
29			under chapter 15.1-27, which is determined by multiplying the budget year
30			taxable valuation of the school district by the lesser of:
31			(1) The base year mill rate of the school district minus sixty mills; or

1 (2) Fifty mills. 2 If the base year is a taxable year before 2016, the base year human services <u>e.</u> 3 county levy in dollars must be reduced to the amount of the county social service. 4 board budget levy for the budget year as determined under section 11-23-01. 5 SECTION 10. AMENDMENT. Subsection 34 of section 57-15-06.7 of the North Dakota 6 Century Code is amended and reenacted as follows: 7 34. Counties levying an annual tax for human services purposes as provided in section 8 50-06.2-05 may levy a tax not exceeding the lesser of twenty mills or the number of 9 mills determined by dividing the county budget limitation in dollars as determined 10 under section 11-23-01 by the taxable valuation of the county. 11 SECTION 11. REPEAL. Sections 50-03-09, 50-06.2-05.1, and 50-09-21.1 of the North 12 Dakota Century Code are repealed. 13 SECTION 12. LEGISLATIVE MANAGEMENT STUDY - INTERIM COUNTY SOCIAL 14 SERVICES FINANCE COMMITTEE - WORKING GROUP. 15 1. During the 2015-16 interim, the chairman of the legislative management shall appoint 16 the legislative management interim county social services finance committee to 17 develop a transition plan for potentially transferring the costs of operating social 18 services programs from county property tax levies to state general fund 19 appropriations. The membership of the committee must include the chairmen of the 20 house and senate finance and taxation committees and the house and senate human 21 services committees, or their designees. The director of the department of human 22 services shall serve as a nonvoting member of the committee. The chairman of the 23 legislative management may appoint additional members of the legislative assembly to 24 serve on the committee. The chairman of the house human services committee shall 25 serve as the chairman of the committee and the chairman of the senate human 26 services committee shall serve as the vice-chairman. 27 A county social services finance working group is established, with the following voting 2. 28 members: 29 The director of the department of human services or designee: a. 30 b. The chief financial officer of the department of humans services;

1		C.	Two members representing elected county officials identified in section 11-10-02
2			as selected by the North Dakota association of counties;
3		d.	The tax commissioner or designee;
4		e.	The director of the office of management and budget or designee;
5		f.	Two county social services directors selected by the North Dakota county social
6			services directors association; and
7		g.	One member representing the North Dakota association of counties.
8	3.	The	director of the department of human services shall serve as the chairman of the
9		work	king group and the four standing committee chairmen who serve on the legislative
10		man	agement interim county social services finance committee shall serve as
11		legis	slative liaisons to the working group. During the 2015-16 interim, the working group
12		shal	I make recommendations to and seek direction from the county social services
13		finar	nce committee in assisting the committee with the committee's study charge. At
14		each	n meeting of the committee, the working group shall report on the progress of the
15		work	king group's activities and receive direction from the committee on the working
16		grou	ip's study charge.
17	4.	Und	er this section, a proposed transition plan must include a timeline for the major
18		mile	stones of the transition plan, considerations for the transition, estimated costs, a
19		plan	to require a property tax reduction for the amount of the budgeted savings
20		brou	ight about by the transfer of county social services costs to the state, a plan
21		resu	Iting in the elimination of the county social services levy under section 50-06.2-05,
22		and	potential legislation to implement recommended changes.
23	5.	The	legislative management shall report its findings and recommendations, together
24		with	any legislation required to implement the recommendations, to the sixty-fifth
25		legis	slative assembly.
26	SEC		13. EFFECTIVE DATE. Sections 1, 9, and 10 of this Act become effective on
27	August 1	I, 201	5. Sections 2, 3, 4, 5, 7, 8, and 11 of this Act are effective for taxable years
28	beginnin	g afte	er December 31, 2015.
29	SEC		I 14. EMERGENCY. Section 6 of this Act is declared to be an emergency
30	measure	<b>)</b> .	