Sixtieth Legislative Assembly of North Dakota

FIRST ENGROSSMENT with Senate Amendments ENGROSSED HOUSE BILL NO. 1014

Introduced by

Appropriations Committee

(At the request of the Governor)

1 A BILL for an Act to provide an appropriation for defraying the expenses of the state industrial

- 2 commission and the agencies under the management of the industrial commission; to authorize
- 3 transfers; to provide an exemption; to provide for prioritization of carbon sequestration and
- 4 storage projects; to create and enact a new section to chapter 6-09.17 of the North Dakota
- 5 Century Code, relating to partnership in assisting community expansion fund incentive
- 6 limitations; to amend and reenact subsection 6 of section 6-09-15, section 6-09.17-02, and
- 7 subdivision d of subsection 2 of section 57-39.4-10 of the North Dakota Century Code, relating
- 8 to the powers of the Bank of North Dakota, the biodiesel partnership in assisting community
- 9 expansion fund, and sourcing rules for sales and use tax purposes; to provide legislative intent;
- 10 to provide an appropriation; to provide a contingent appropriation; to provide an appropriation
- 11 reduction; and to declare an emergency.

12 BE IT ENACTED BY THE LEGISLATIVE ASSEMBLY OF NORTH DAKOTA:

SECTION 1. BASE LEVEL FUNDING INFORMATION. The amounts identified in this
 section represent the base level funding component appropriated to the state industrial
 commission and agencies under its control in section 3 of this Act as follows:

- 16 Subdivision 1.
- 17 INDUSTRIAL COMMISSION 18 Salaries and wages \$6,111,034 19 Operating expenses 1,907,850 20 Capital assets 45,500 21 Grants - Lignite research and development 15,200,000 22 Oil and gas division contingency 225,000 23 Bond payments 27,292,412 24 Total all funds - Base level \$50,781,796

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	Legislative Assembly	
1	Less estimated income - Base level	43,903,138
2	Total general fund - Base level	\$6,878,658
3	Subdivision 2.	
4	BANK OF NORTH DAKOTA - OPERATIONS	
5	Salaries and wages	\$18,302,410
6	Operating expenses	10,925,665
7	Capital assets	11,272,000
8	Contingencies	<u>1,700,000</u>
9	Total from Bank of North Dakota fund - Base level	\$42,200,075
10	Subdivision 3.	
11	BANK OF NORTH DAKOTA - ECONOMIC DEVELOPM	ENT
12	Partnership in assisting community expansion fund	\$5,700,000
13	Agriculture partnership in assisting community expansion fund	1,425,000
14	Beginning farmer revolving loan fund	950,000
15	Biodiesel partnership in assisting community expansion fund	<u>1,200,000</u>
16	Total all funds - Base level	\$9,275,000
17	Less beginning farmer revolving loan fund - Base level	<u>2,375,000</u>
18	Total general fund - Base level	\$6,900,000
19	Subdivision 4.	
20	MILL AND ELEVATOR ASSOCIATION	
21	Salaries and wages	\$17,332,391
22	Operating expenses	14,959,013
23	Contingencies	300,000
24	Agriculture promotion	<u>250,000</u>
25	Total from mill and elevator fund - Base level	\$32,841,404
26	Subdivision 5.	
27	HOUSING FINANCE AGENCY	
28	Salaries and wages	\$4,413,156
29	Operating expenses	2,805,578
30	Grants	26,591,280
31	Housing finance agency contingencies	<u>100,000</u>

1	Total from housing finance agency fund - Base level	\$33,910,014
2	Grand total general fund - Section 1	\$13,778,658
3	Grand total special funds - Section 1	\$155,229,631
4	Grand total all funds - Section 1	\$169,008,289

5 SECTION 2. FUNDING ADJUSTMENTS OR ENHANCEMENTS INFORMATION. The

amounts identified in this section represent the funding adjustments or enhancements to the
base funding level for the state industrial commission and agencies under its control which are
included in the appropriation in section 3 of this Act as follows:

9 Subdivision 1.

10

INDUSTRIAL COMMISSION

11	Salaries and wages	\$1,104,082
12	Operating expenses	347,840
13	Capital assets	219,000
14	Grants - Lignite research and development	4,210,600
15	Grants - Fossil excavation and restoration fund	250,000
16	Bond payments	2,182,604
17	Oil and gas division contingency	<u>60,000</u>
18	Total all funds - Adjustments/enhancements	\$8,374,126
19	Less estimated income - Adjustments/enhancements	<u>6,489,994</u>
20	Total general fund - Adjustments/enhancements	\$1,884,132
21	Subdivision 2.	
22	BANK OF NORTH DAKOTA - OPERATIONS	
23	Salaries and wages	\$1,992,949
24	Operating expenses	2,371,335
25	Capital assets	<u>(9,372,000)</u>
26	Total from Bank of North Dakota fund - Adjustments/enhancements	(\$5,007,716)
27	Subdivision 3.	
28	BANK OF NORTH DAKOTA - ECONOMIC DEVELOPME	NT
29	Partnership in assisting community expansion fund	\$2,300,000
30	Agriculture partnership in assisting community expansion fund	(25,000)
31	Biodiesel partnership in assisting community expansion fund	(1,200,000)

1	Biofuels partnership in assisting community expansion fund	4,200,000
2	Total all funds - Adjustments/enhancements	\$5,275,000
3	Less beginning farmer revolving loan fund - Adjustments/enhancements	<u>(1,425,000)</u>
4	Total general fund - Adjustments/enhancements	\$6,700,000
5	Subdivision 4.	
6	MILL AND ELEVATOR ASSOCIATION	
7	Salaries and wages	\$2,735,874
8	Operating expenses	1,303,559
9	Agriculture promotion	<u>(100,000)</u>
10	Total from mill and elevator fund - Adjustments/enhancements	\$3,939,433
11	Subdivision 5.	
12	HOUSING FINANCE AGENCY	
13	Salaries and wages	\$288,368
14	Operating expenses	6,607,200
15	Grants	728,520
16	Total from housing finance agency fund - Adjustments/enhancements	\$7,624,088
17	Grand total general fund - Section 2	\$8,869,132
18	Grand total special funds - Section 2	\$11,620,799
19	Grand total all funds - Section 2	\$20,489,931
20	SECTION 3. APPROPRIATION. The funds provided in this sec	tion, or so much of the
21	funds as may be necessary, are appropriated out of any moneys in the g	general fund in the state
22	treasury, not otherwise appropriated, and from special funds derived from	m federal funds and
23	other income, to the state industrial commission and agencies under its	control for the purpose
24	of defraying the expenses of their various divisions, for the biennium beg	ginning July 1, 2007,
25	and ending June 30, 2009, as follows:	
26	Subdivision 1.	
27	INDUSTRIAL COMMISSION	
28	Salaries and wages	\$7,215,116
29	Operating expenses	2,255,690
30	Capital assets	264,500

31 Grants - Lignite research and development

19,410,600

1	Grants - Fossil excavation and restoration fund	250,000
2	Grants - Bond payments	29,475,016
3	Oil and gas division contingency	<u>285,000</u>
4	Total all funds	\$59,155,922
5	Less estimated income	<u>50,393,132</u>
6	Total general fund appropriation	\$8,762,790
7	Subdivision 2.	
8	BANK OF NORTH DAKOTA - OPERATIONS	
9	Salaries and wages	\$20,295,359
10	Operating expenses	13,297,000
11	Capital assets	1,900,000
12	Contingencies	<u>1,700,000</u>
13	Total appropriation from Bank of North Dakota fund	\$37,192,359
14	Subdivision 3.	
15	BANK OF NORTH DAKOTA - ECONOMIC DEVELOP	MENT
16	Partnership in assisting community expansion fund	\$8,000,000
17	Agriculture partnership in assisting community expansion fund	1,400,000
18	Beginning farmer revolving loan fund	950,000
19	Biofuels partnership in assisting community expansion fund	<u>4,200,000</u>
20	Total all funds	\$14,550,000
21	Less beginning farmer revolving loan fund	<u>950,000</u>
22	Total general fund	\$13,600,000
23	Subdivision 4.	
24	MILL AND ELEVATOR ASSOCIATION	
25	Salaries and wages	\$20,068,265
26	Operating expenses	16,262,572
27	Contingencies	300,000
28	Agriculture promotion	<u>150,000</u>
29	Total appropriation from mill and elevator fund	\$36,780,837
30	Subdivision 5.	
31	HOUSING FINANCE AGENCY	

1	Salaries and wages	\$4,701,524
2	Operating expenses	9,412,778
3	Grants	27,319,800
4	Housing finance agency contingencies	<u>100,000</u>
5	Total appropriation from housing finance agency fund	\$41,534,102
6	Total general fund appropriation - H.B. 1014	\$22,144,184
7	Total special funds appropriation - H.B. 1014	\$171,667,931
8	Total all funds appropriation - H.B. 1014	\$193,812,115
9	SECTION 4. ONE-TIME FUNDING - EFFECT ON BASE BUD	GET - REPORT TO

SIXTY-FIRST LEGISLATIVE ASSEMBLY. The total general fund appropriation line item in
section 3 of this Act includes \$4,680,000 for the one-time funding items identified in this
section. This amount is not a part of the agency's base budget to be used in preparing the
2009-11 executive budget. The industrial commission shall report to the appropriations
committees of the sixty-first legislative assembly on the use of this one-time funding for the
biennium beginning July 1, 2007, and ending June 30, 2009.
Biofuels PACE

10	DIVIDEIS FACE	\$4,200,000
17	Fossil restoration fund	250,000
18	Core and sample library repairs	<u>230,000</u>
19	Total	\$4,680,000

SECTION 5. APPROPRIATION. In addition to the amount appropriated to the housing finance agency in subdivision 5 of section 3 of this Act, there is appropriated any additional income or unanticipated income from federal or other funds which may become available to the agency for the biennium beginning July 1, 2007, and ending June 30, 2009.

SECTION 6. APPROPRIATION - EMERGENCY COMMISSION APPROVAL. In
 addition to the amount appropriated to the state industrial commission in subdivision 1 of
 section 3 of this Act, there is appropriated, with the approval of the emergency commission,
 funds that may become available to the commission from bonds authorized by law to be issued
 by the state industrial commission under chapters 4-36 and 54-17.2 and section 54-17-25, for
 the biennium beginning July 1, 2007, and ending June 30, 2009.
 SECTION 7. APPROPRIATION - OFFICE OF MANAGEMENT AND BUDGET. There

31 is appropriated out of any moneys in the permanent oil tax trust fund, not otherwise

appropriated, the sum of \$5,300,000, or so much of the sum as may be necessary, to the office
of management and budget for the purpose of repaying the Bank of North Dakota for loans and
accrued interest relating to funds borrowed during the 2005-07 biennium for centers of
excellence, for the period beginning with the effective date of this Act and ending June 30,
2009.
SECTION 8. EXEMPTION. The amount appropriated to the Bank of North Dakota in
the capital assets line item in sections 3 and 6 of 2005 Senate Bill No. 2014 is not subject to the

provisions of section 54-44.1-11. Any unexpended funds from this appropriation are available
for construction of a new building during the biennium beginning July 1, 2007, and ending
June 30, 2009.

SECTION 9. TRANSFER. The sum of \$80,195, or so much of the sum as may be necessary, included in the special funds appropriation line item in subdivision 1 of section 3 of this Act, is from the North Dakota mill and elevator association. The moneys must be transferred during the biennium beginning July 1, 2007, and ending June 30, 2009, upon order of the state industrial commission.

16 SECTION 10. TRANSFER. The sum of \$102,066, or so much of the sum as may be 17 necessary, included in the special funds appropriation line item in subdivision 1 of section 3 of 18 this Act, is from the accumulated and undivided profits of the Bank of North Dakota. The 19 moneys must be transferred during the biennium beginning July 1, 2007, and ending June 30, 2009, upon order of the state industrial commission.

SECTION 11. TRANSFER. The sum of \$69,259, or so much of the sum as may be necessary, included in the special funds appropriation line item in subdivision 1 of section 3 of this Act, is from the housing finance agency fund. The moneys must be transferred during the biennium beginning July 1, 2007, and ending June 30, 2009, upon order of the state industrial commission.

SECTION 12. TRANSFER. The sum of \$21,872, or so much of the sum as may be necessary, included in the special funds appropriation line item in subdivision 1 of section 3 of this Act, is from the revenues of the public finance authority. The available moneys must be transferred during the biennium beginning July 1, 2007, and ending June 30, 2009, upon order of the state industrial commission.

1 SECTION 13. LANDS AND MINERALS TRUST FUND TRANSFER TO THE 2 **GENERAL FUND.** During the biennium beginning July 1, 2007, and ending June 30, 2009, the 3 director of the office of management and budget may transfer special funds from the lands and 4 minerals trust fund to the general fund in the amount of \$15,000,000. 5 SECTION 14. BANK OF NORTH DAKOTA TRANSFERS TO STATE GENERAL 6 **FUND.** During the biennium beginning July 1, 2007, and ending June 30, 2009, the industrial 7 commission shall transfer to the state general fund \$60,000,000 from the current earnings and 8 the accumulated undivided profits of the Bank of North Dakota. The moneys must be 9 transferred in the amounts and at the times requested by the director of the office of 10 management and budget. A transfer authorized may be made only to the extent the transfer 11 does not reduce the Bank's capital structure below \$175,000,000. 12 SECTION 15. STUDENT LOAN TRUST FUND TRANSFER TO THE GENERAL 13 **FUND.** The industrial commission shall transfer to the general fund in the state treasury the 14 sum of \$3,100,000 of earnings from the North Dakota student loan trust fund. The moneys 15 must be transferred in the amounts and at the times requested by the director of the office of 16 management and budget during the biennium beginning July 1, 2007, and ending June 30, 17 2009, and upon certification by the student loan trust trustee that sufficient moneys remain 18 available to pay all debt service on student loan trust bonds, all required rebate payments to the 19 United States treasury, and all program operating expenses. 20 **SECTION 16. TRANSFER.** The state industrial commission shall transfer to the 21 general fund in the state treasury the sum of \$5,000,000 from the North Dakota mill and 22 elevator association. The moneys must be transferred in amounts and at such times as 23 requested by the director of the office of management and budget during the biennium 24 beginning July 1, 2007, and ending June 30, 2009. 25 SECTION 17. INCOME AUTHORIZATION - STUDENT LOAN TRUST. There is 26 authorized the receipt of fees by the state industrial commission in the sum of \$91,131, or so 27 much of the sum as is owed, included in the special funds appropriation line item in 28 subdivision 1 of section 3 of this Act, from the student loan trust for administrative services

rendered by the state industrial commission to the extent permitted by sections 54-17-24 and

30 54-17-25. The fees must be received during the biennium beginning July 1, 2007, and ending

31 June 30, 2009, upon order of the state industrial commission.

1 SECTION 18. LIGNITE RESEARCH, DEVELOPMENT, AND MARKETING 2 **PROGRAM - APPROPRIATION - LIGNITE MARKETING FEASIBILITY STUDY.** The amount 3 of \$1,500,000, or so much of the amount as may be necessary, included in the grants and 4 special funds appropriation line item in subdivision 1 of section 3 of this Act, is appropriated 5 from the lignite research fund for the purpose of contracting for an independent, nonmatching 6 lignite marketing feasibility study or studies that determine those focused priority areas where 7 near-term, market-driven projects, activities, or processes will generate matching private 8 industry investment and have the most potential of preserving existing lignite production and 9 industry jobs or that will lead to increased development of lignite and its products and create 10 new lignite industry jobs and economic growth for the general welfare of this state. Moneys 11 appropriated pursuant to this section may also be used for the purpose of contracting for 12 nonmatching studies and activities in support of the lignite vision 21 program; for litigation that 13 may be necessary to protect and promote the continued development of lignite resources; for 14 nonmatching externality studies and activities in externality proceedings; or other marketing, 15 environmental, or transmission activities that assist with marketing of lignite-based electricity 16 and lignite-based byproducts. Moneys not needed for the purposes stated in this section are 17 available to the commission for funding projects, processes, or activities under the lignite 18 research, development, and marketing program.

SECTION 19. LEGISLATIVE INTENT - BANK PROPERTY. It is the intent of the
 sixtieth legislative assembly that real estate property owned by the Bank of North Dakota at
 1205-1215 west main street in Bismarck not be sold by the Bank of North Dakota during the
 2007-09 biennium.

SECTION 20. LEGISLATIVE INTENT - BOND PAYMENTS. The amount of
\$29,475,016 included in subdivision 1 of section 3 of this Act in the grants - bond payments line
item must be paid from the following funding sources during the biennium beginning July 1,
2007, and ending June 30, 2009:

27	North Dakota university system	\$15,822,002
28	North Dakota university system - Energy conservation projects	1,491,242
29	Department of corrections - State penitentiary	3,090,022
30	Department of corrections - Energy conservation projects	17,958
31	State department of health	692,242

1	Job service North Dakota	743,905
2	Department of human services - Southeast human service center	56,431
3	Department of human services - State hospital	466,391
4	Department of human services - Developmental center at Grafton	534,505
5	Adjutant general	70,667
6	Veterans' home improvement fund	256,114
7	Information technology department - ConnectND	5,407,075
8	Office of management and budget	158,519
9	Office of the attorney general	182,485
10	State historical society	331,762
11	Parks and recreation	17,544
12	Research and extension service	<u>136,152</u>
13	Total	\$29,475,016
14	SECTION 21. APPROPRIATION - TRANSFER. The funds appropriate	riated in
15	subdivision 2 of agation 2 of this Act must be transforred by the Pank of Nor	h Dakata ta tha

subdivision 3 of section 3 of this Act must be transferred by the Bank of North Dakota to the
partnership in assisting community expansion fund; the agriculture partnership in assisting
community expansion fund; and the biofuels partnership in assisting community expansion
fund. The Bank of North Dakota may not be construed to be a general fund agency because of
the appropriation made by subdivision 3 of section 3 of this Act.

SECTION 22. TRANSFER AUTHORITY. Notwithstanding any other provision of law,
 the Bank of North Dakota may transfer any unobligated funds between funds that have been
 appropriated by the legislative assembly for partnership in assisting community expansion fund
 and the biofuels partnership in assisting community expansion fund.

SECTION 23. AMENDMENT. Subsection 6 of section 6-09-15 of the North Dakota
 Century Code is amended and reenacted as follows:

26 6. Lease, assign, <u>sell</u>, exchange, transfer, convey, grant, pledge, or mortgage all real
27 and personal property, title to which has been acquired in any manner.

SECTION 24. AMENDMENT. Section 6-09.17-02 of the North Dakota Century Code is
 amended and reenacted as follows:

- 30 6-09.17-02. Biodiesel partnership in assisting community expansion fund -
- 31 Continuing appropriation Administration. A biodiesel partnership in assisting community

1 expansion fund is hereby established. All moneys transferred into the fund, interest on fund 2 moneys, and payments to the fund are hereby appropriated for the purposes of this chapter. 3 This fund is not subject to section 54-44.1-11 and any unexpended and unobligated balance in 4 the fund at the end of the biennium must be transferred to the state general fund biofuels 5 partnership in assisting community expansion fund. The Bank of North Dakota shall administer 6 the fund. 7 **SECTION 25.** A new section to chapter 6-09.17 of the North Dakota Century Code is 8 created and enacted as follows: 9 Partnership in assisting community expansion fund incentive limitation. A 10 biodiesel production facility or ethanol production facility that receives interest buydown from 11 the biofuels partnership in assisting community expansion fund is not eligible to receive interest 12 buydown from the partnership in assisting community expansion fund for the same project 13 during the same biennium. 14 SECTION 26. AMENDMENT. Subdivision d of subsection 2 of section 57-39.4-10 of 15 the North Dakota Century Code as amended by Senate Bill No. 2380, as approved by the 16 sixtieth legislative assembly, is amended and reenacted as follows: 17 Until December 31, 2007 2009, florist sales as defined by each member d. 18 state. Prior to this date, these items must be sourced according to the 19 requirements of each member state. 20 SECTION 27. Carbon sequestration and storage projects - Priority. 21 Notwithstanding any other provision of law, the industrial commission, department of mineral 22 resources, public service commission, or any other state entity that approves a carbon 23 sequestration or storage project shall give priority to an operation located in this state for the 24 expected life of the operation. 25 SECTION 28. CONTINGENT OIL AND GAS DIVISION FUNDING - EMERGENCY 26 **COMMISSION APPROVAL.** The funds appropriated in the oil and gas division contingency 27 line item in subdivision 1 of section 3 of this Act are from the land and minerals trust fund. If 28 funds are required due to the average drilling rig count exceeding forty-five active rigs for each 29 month in any consecutive three-month period, the oil and gas division may spend moneys from 30 this line item upon emergency commission approval. The oil and gas division may hire up to 31 two full-time equivalent positions with the contingency funds.

SECTION 29. APPROPRIATION - STATE CONTINGENCY FUND. In addition to the
 amount appropriated to the office of management and budget in House Bill No. 1522, there is
 appropriated from the general fund in the state treasury, not otherwise appropriated, the sum of
 \$200,000, or so much of the sum as may be necessary, to the office of management and
 budget for state contingencies for the biennium beginning July 1, 2007, and ending June 30,
 2009.

SECTION 30. APPROPRIATIONS REDUCTIONS. The amounts listed reduce the
general fund and special funds appropriation authority enacted by the sixtieth legislative
assembly of the state of North Dakota for the various agencies and institutions for the biennium
beginning July 1, 2007, and ending June 30, 2009:

11		GENERAL	SPECIAL	
12		FUND	FUNDS	TOTAL
13	AGENCY OR INSTITUTION	REDUCTION	REDUCTION	REDUCTION
14	Governor's office	\$2,694		\$2,694
15	Secretary of state	2,522	\$108	2,630
16	Office of management and	5,133	1,245	6,378
17	budget			
18	Information technology	2,743	40,947	43,690
19	department			
20	State auditor	5,291	2,333	7,624
21	State treasurer	722		722
22	Attorney general	18,953	3,853	22,806
23	Tax commissioner	14,845		14,845
24	Office of administrative hearings		1,228	1,228
25	Legislative council	5,288		5,288
26	Judicial branch	52,634	1,394	54,028
27	Commission on legal council	2,820		2,820
28	for indigents			
29	Retirement and investment		2,396	2,396
30	office			
31	Public employees retirement		3,562	3,562

Sixtieth

Legislative Assembly

	Legislative Assembly			
1	Department of public instruction	3,451	8,069	11,520
2	Land department		2,564	2,564
3	State library	2,199	347	2,546
4	School for the deaf	2,824	144	2,968
5	North Dakota vision services -	864	260	1,124
6	School for the blind			
7	Department of career and	1,057	83	1,140
8	technical education			
9	Department of health	11,930	26,844	38,774
10	Veterans' home	2,212	5,194	7,406
11	Indian affairs commission	496		496
12	Department of veterans affairs	576		576
13	Department of human services	132,310	77,339	209,649
14	Protection and advocacy project	623	2,549	3,172
15	Job service North Dakota	125	27,920	28,045
16	Insurance commissioner		5,855	5,855
17	Industrial commission	6,786	786	7,572
18	Labor commissioner	893	357	1,250
19	Public service commission	3,981	2,073	6,054
20	Aeronautics commission		808	808
21	Department of financial		4,438	4,438
22	institutions			
23	Securities department	1,278		1,278
24	Bank of North Dakota		20,492	20,492
25	Housing finance agency		4,812	4,812
26	Mill and elevator association		15,228	15,228
27	Workforce safety and insurance		32,577	32,577
28	Highway patrol	15,949	8,215	24,164
29	Department of corrections and	65,693	3,843	69,536
30	rehabilitation			
31	Adjutant general	9,033	18,719	27,752

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1	Department of commerce	7,579	2,777	10,356
2	Agriculture commissioner	4,129	3,645	7,774
3	State seed department		3,284	3,284
4	Upper great plains transportation	115	955	1,070
5	institute			
6	Branch research centers	2,576	920	3,496
7	North Dakota state university	2,518	1,902	4,420
8	extension service			
9	Northern crops institute	80	62	142
10	Main research center	4,167	1,933	6,100
11	Agronomy seed farm		184	184
12	Racing commission	48	226	274
13	State historical society	5,576	696	6,272
14	Council on the arts	508		508
15	Game and fish department		20,072	20,072
16	Parks and recreation department	5,126	272	5,398
17	State water commission	10,259	1,033	11,292
18	Department of transportation _		<u>117,956</u>	<u>117,956</u>
19	Total	\$418,606	\$482,499	\$901,105

SECTION 31. EMERGENCY. The appropriation in subdivision 3 of section 3 of this Act for the partnership in assisting community expansion fund; the appropriation in section 7 of this Act for the office of management and budget; the transfer in section 21 of this Act for the partnership in assisting community expansion fund; the transfer in section 22 of this Act between the partnership in assisting community expansion fund and the biofuels partnership in assisting community expansion fund; and section 23 of this Act are declared to be emergency measures.